

Message Text

LIMITED OFFICIAL USE

PAGE 01 TOKYO 03259 281039Z
ACTION CA-01

INFO OCT-01 EA-10 ISO-00 MMO-01 PER-01 A-01 INSE-00
VO-05 SCS-06 SY-05 /031 W
-----061066 281401Z /43
R 280848Z FEB 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 5674

LIMITED OFFICIAL USE TOKYO 3259

FOL TEL SENT ACTION TOKYO FEB 22 REPEATED FOR YOUR ACTION:

QUOTE

LIMITED OFFICIAL USE NAHA 075
FOR DCM AND AMIN COUNSELLOR FROM KNOWLES
SUBJECT: FY 1980 CONSULAR PACKAGE AND INSPECTORS' RECOMMENDATION
FOR ELIMINATION OF CONSULAR POSITION
REF: NAHA 070 POUCH

FOLLOWING CONGEN RESPONSE TO DEPT'S REQUEST FOR POST VIEWS ON
INSPECTORS' RECOMMENDATIONS AFFECTING CONSULAR PERSONNEL IS
TRANSMITTED FOR EMBASSY REVIEW AND FORWARDING TO DEPT.

QUOTE

FROM AMCONSUL NAHA
PASS CA, M/MO
E.O. 11652: N/A

TAGS: CGEN, APER, ABUD, JA
SUBJECT: FY 1980 CONSULAR PACKAGE AND INSPECTORS' RECOMMENDATION
FOR ELIMINATION OF CONSULAR POSITION
REF: A) STATE 16438 AND B) NAHA 070

1. SUMMARY: IN INSPECTION REPORT DATED OCTOBER 1977, INSPECTORS
RECOMMENDED THAT SENIOR CONSULAR OFFICER POSITION 30-3010-005 BE
ABOLISHED AND THAT ENTIRE CONSULAR WORKLOAD BE PERFORMED BY JUNIOR
CONSULAR OFFICER. DURING NOVEMBER AND DECEMBER, 1977,
POST CONDUCTED WORKLOAD AND TIME ANALYSES OF SUBJECT POSITION

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 TOKYO 03259 281039Z

AND CONCLUDED THAT ELIMINATION OF POSITION WOULD SEVERLY IMPAIR
POST'S OVERALL EFFECTIVENESS AND PLACE INTOLERABLE STRESS ON
SOLE REMAINING CONSOFF. END SUMMARY.

2. CONSULAR WORKLOAD ANALYSIS: VOLUME OF CONSULAR WORKLOAD HAS
REMAINED VIRTUALLY UNCHANGED FOR PAST TWO YEARS AND IS EXPECTED
TO INCREASE SLIGHTLY THROUGH 1980. PROJECTED INCREASE BASED ON
FOLLOWING FACTORS:

A) PLANNED TRANSFER OF IMMIGRATION AND NATURALIZATION SERVICE (INS) OFFICE FROM TOKYO TO SEOUL. WHEN TRANSFER COMPLETED, POST ANTICIPATES INCREASES IN NUMBER OF INVESTIGATIONS TO BE CONDUCTED FOR INS AS WELL AS IN NUMBER OF IMMIGRANT PETITIONS (FORM I-130) TO ADJUDICATED AT POST. LATTER WOULD PRESUMABLY INCREASE TO INCLUDE THOSE SUBMITTED ON BEHALF OF THIRD COUNTRY NATIONALS, CURRENTLY REFERRED TO TOKYO FOR ACTION.

B) ANTICIPATED DECREASE IN TRANS-PACIFIC AIR FARE, LEADING TO HEIGHTENED INCREASE IN TOURIST TRAVEL AND PARALLEL INCREASE IN CIVIL WORKLOAD.

C) CONTINUED LIBERALIZATION OF US MARINES' "COMMAND SPONSORED" POLICY, ALLOWING ADDITIONAL NUMBERS OF MILITARY DEPENDENTS TO ACCOMPANY SPONSORS ON TOURS TO OKINAWA AND THUS INCREASING PASSPORT AND STATUS OF FORCES AGREEMENT (SOFA) CERTIFICATION WORKLOADS. D) COMPLIANCE WITH VARIOUS DEPARTMENT INSTRUCTIONS, SOME EMANATING FROM CONGRESSIONAL HEARINGS, FOR EXPANDED AND IMPROVED CONSULAR SERVICES (SEE REF B, SCHEDULE VI, PARAGRAPH D).

3. NEW ADMINISTRATIVE WORKLOAD: AS CONSEQUENCE OF ABOLITION OF AMERICAN ADMINISTRATIVE OFFICER'S POSITION LAST JULY, SENIOR CONSULAR OFFICER HAS BECOME RESPONSIBLE FOR POST ADMINISTRATIVE SERVICES IN ADDITION TO HIS CONSULAR RESPONSIBILITIES. AS INDICATED REF (B), SCHEDULE VI, I, PARAGRAPH C, THESE ADMINISTRATIVE RESPONSIBILITIES WILL REQUIRE APPROXIMATELY 50 PERCENT OF SENIOR CONSULAR OFFICER TIME.

4. TIME ANALYSIS: A) FOR EIGHT WEEK PERIOD IN NOVEMBER AND DECEMBER 1977, INCUMBENT OF SENIOR CONSULAR POSITION RECOMMENDED LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 TOKYO 03259 281039Z

FOR ABOLITION PERFORMED CONSULAR SERVICES ONLY WHEN ABSOLUTELY REQUIRED IN ORDER TO INSURE THAT BASIC STATUTORY SERVICES WERE DULY PROVIDED.

A) LOG OF ACTIVITIES DURING THIS ENTIRE CONTROL PERIOD NEVERTHELESS REVEALS THAT FULLY 53 PERCENT OF INCUMBENT'S TIME HAD TO BE DEVOTED TO CONSULAR FUNCTION, WITH 67 PERCENT REQUIRED DURING FIRST FIVE WEEKS OF CONTROL PERIOD.

B) NORMAL FUNCTIONS OF POSITION, SUCH AS DAILY SUPERVISION OF STAFF PERFORMANCE, REVIEW OF ALL INCOMING CORRESPONDENCE AND APPROPRIATE RESPONSE, REVIEW OF ALL NON-ROUTINE CASES, LIAISON WITH APPROPRIATE US AND JAPANESE OFFICIALS, AND REQUIRED REPORTING, WERE NOT PERFORMED BY SENIOR CONSULAR OFFICE DURING THIS CONTROL PERIOD. IT MUST BE EMPHASIZED THAT TIME DEVOTED TO CONSULAR FUNCTION DURING THIS PERIOD WAS ABSOLUTE MINIMUM. NORMAL ALLOCATION TO CONSULAR DUTIES DURING NON-CONTROL PERIOD WOULD BE APPROXIMATELY 10-15 PERCENT HIGHER, WITH REMAINING TIME DEVOTED TO ADMINISTRATIVE FUNCTION.

C) IT SHOULD BE NOTED THAT PORTION OF TIME ALLOCATED TO CONSULAR FUNCTION WAS REQUIRED BECAUSE OF ILLNESS OF OTHER CONSULAR OFFICER, WHO REQUESTED SICK LEAVE FOR REASONS WHICH HE ASSOCIATED WITH "BURN-OUT", SYNDROME FAMILIAR TO CONSULAR OFFICERS AND PROFESSIONAL SOCIAL WORKERS WHO HAVE SUSTAINED AND

INTENSIVE ENCOUNTERS WITH PEOPLE WHO NEED HELP IN SOLVING PROBLEMS.

5. CONCLUSION: OFFICERS AT POST ARE UNANIMOUS IN BELIEF THAT ELIMINATION OF POSITION 30-3010-005 WOULD A) LEAD TO INEVITABLE DETERIORATION IN POST'S PERFORMANCE OF ITS STATUTORY CONSULAR RESPONSIBILITIES; B) TOTALLY PRECLUDE IMPLEMENTATION OF IMPROVED AND EXPANDED CONSULAR SERVICES URGED IN AFOREMENTIONED DEPT INSTRUCTIONS; AND C) PLACE EXCESSIVE AND EVENTUALLY INTOLERABLE STRAIN ON SOLE REMAINING CONSULAR OFFICER, PHYSICALLY AND EMOTIONALLY (FACT ALREADY DEMONSTRATED DURING CONTROL PERIOD).
6) RECOMMENDATION: THAT SENIOR CONSULAR OFFICER POSITION BE RETAINED AND THAT 1975 INSPECTORS' RECOMMENDATION THAT IT BE LANGUAGE DESIGNATED POSITION BE IMPLEMENTED. LANGUAGE SKILL HAS PROVEN ESSENTIAL TO INCUMBENT IN BOTH CONSULAR AND ADMINISTRATION LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 TOKYO 03259 281039Z

TIVE ROLES. POST URGES NOT ONLY THAT THIS POSITION NOT REPEAT NOT BE ELIMINATED BUT THAT IT CONTINUE TO BE STAFFED BY SEASONED, CAPABLE CONSULAR OFFICERS WITH, HOPEFULLY, SOME ADMINISTRATIVE EXPERIENCE AS WELL.
DECONTROLLED AFTER 1 YEAR FROM ORIGINATED DATE. KNOWLES
UNQUOTE
MANSFIELD

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 28 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978TOKYO03259
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780091-0918
Format: TEL
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t1978021/aaaaaamo.tel
Line Count: 143
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a1b0cdcc-c288-dd11-92da-001cc4696bcc
Office: ACTION CA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 NAHA 70
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3423209
Secure: OPEN
Status: NATIVE
Subject: FY 1980 CONSULAR PACKAGE AND INSPECTORS' RECOMMENDATION FOR ELIMINATION OF CONSULAR POSITION
TAGS: CGEN, APER, ABUD
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a1b0cdcc-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014